

# **Safety Regulation and Activity of NSC for Disposal of Radioactive Waste**

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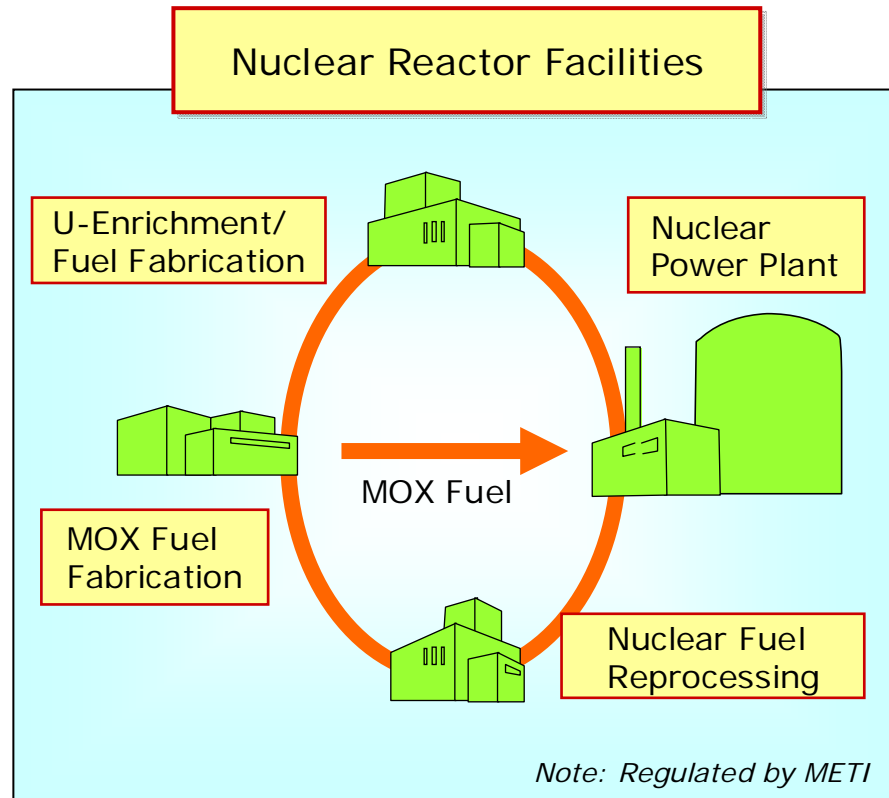
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- Utilization of nuclear energy and radioactive waste
- Safety regulation for disposal of radioactive waste
  - Activity of Nuclear Safety Commission
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- International coordination for nuclear safety

# Utilization of Nuclear Energy and Radioactive Waste

## *Sources and Characteristics of Radioactive Waste*



Research Reactors/  
Facilities using  
Nuclear Fuel materials



Facilities using  
Radioisotopes



*Note: Regulated by MEXT*

### Characteristics of Radioactive Waste

- Various physical states
  - Gas, Solid, Liquid
- Wide range of radioactivity
  - Low to High level
- Institutional Control
  - Short to Long lived radioactivity level
  - Step-wise approach, Termination of the institutional control

*Note: Waste below the clearance level is not treated as radioactive waste by the rule.*

**Decommissioning of Nuclear Facilities**

# Utilization of Nuclear Energy and Radioactive Waste

## *Categorization of Waste and Disposal*

Nuclear Facilities	Examples of Waste	Category of Waste by Level of Radioactivity		Method of Disposal	
Nuclear Power Plant	Concrete, metal	Low-Level Radioactive Waste	NPP Waste	Very Low-level	Near-Surface (Trench)
	Liquid waste, filters, used equipment, other used material			Low-Level	Near-Surface (Pit)
	Control rods, core internals			Relatively High-Level	Sub-Surface <sup>(1)</sup>
U-Enrichment/ Fuel Fabrication Plant	Used material, sludge, used equipment		Uranium Waste		Near-Surface (Trench, Pit), Sub-Surface, <b>Geological</b> <sup>(2)</sup>
Reprocessing/ MOX Fuel Fabrication Plant	Parts of fuel elements, filters, liquid waste		Waste including TRU		Near-Surface (Pit), Sub-Surface, <b>Geological</b>
Reprocessing Plant	Vitrified waste		High-Level Radioactive Waste		<b>Geological</b>
<b>All Plants</b>	Most of waste from decommission	Level below the Clearance Level		Recycle, Dispose as industrial waste	

 Regulation is enforced.

Note: (1) 50 to 100m deep (2) 300m deep or more

# Utilization of Nuclear Energy and Radioactive Waste

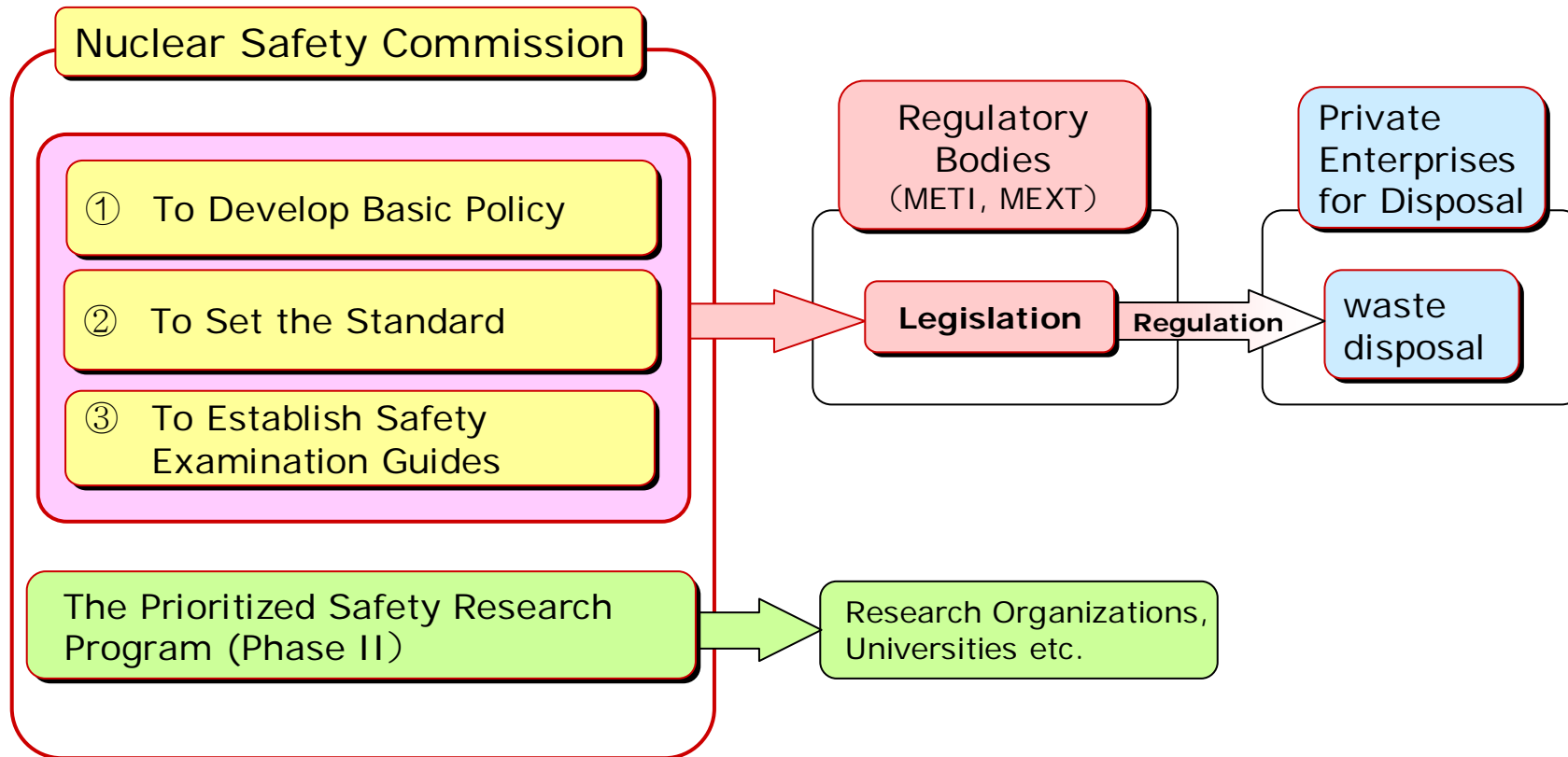
## *Basic Policy of Safety Regulations (Concept)*

- Consideration of radioactivity level, Rational and effective management approach taking into account of risk, Long-term safety strategy based on effect of physical barriers and isolation, decay of radioactivity etc.

Radioactivity Level	Disposal	Depth (m)
Very Low	<b>Near-Surface Disposal</b> Trench (without engineered barrier), Concrete Pit	0 (Surface)
Relatively Low		
Relatively High	<b>Sub-Surface Disposal</b> Disposal at a depth with sufficient margin for conventional underground use (50 to 100m)	50~100
Extremely High		
	<b>Geological Disposal</b> Geological layer deeper than 300m	300 or more

# Safety Regulations for Disposal of Radioactive Waste

## *Activity of Nuclear Safety Commission*



Note: Atomic Energy Commission (AEC) has established the basic policy of radioactive waste management in Japan based on the Basic Nuclear Policy of Japan.

# Safety Regulations for Disposal of Radioactive Waste

## *Development of Basic Policy by NSC (1/4)*

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### □ Generic Issues of Importance and Basic Guides for Safety Review

1. Basic Guides for Safety Review of Radioactive Waste Burial Facilities, March 1988, revised October 2009
2. Generic Issues of Importance for the Safety Regulation of Radioactive Waste Disposal, Special Committee on Radioactive Waste and Decommissioning, June, 2004.

### □ Basic Policy for Safety Regulations et al.

#### ***Low-Level Radioactive Waste***

1. Basic Policy of Safety Regulation for Land Disposal of Low-Level Solid Radioactive Waste, Special Committee on Safety Regulation of Radioactive Waste, NSC, October 1985.
2. Reference Values on Radionuclide Concentration for Safety Regulation of Land Disposal of Low-Level Radioactive Solid Waste (3<sup>rd</sup> Report), Special Committee on Safety Regulation of Radioactive Waste, NSC September 2000.

# Safety Regulations for Disposal of Radioactive Waste

## *Development of Basic Policy by NSC (2/4)*

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### □ Basic Policy for Safety Regulations et al. (continued)

#### ***Low-Level Radioactive Waste (continued)***

3. Upper Bounds of Radioactive Concentration for Burial of Low-Level Radioactive Solid Waste, NSC, May 2007.
4. Basic Policy for Safety Regulations Concerning Land Disposal of Low-Level Radioactive Waste (Interim Report), NSC, July 2007

#### ***High-Level Radioactive Waste***

1. Basic Policy of Safety Regulation on High-Level Radioactive Waste Disposal (First Report), Special Committee on Safety Regulation of Radioactive Waste, November 2000.

#### ***Waste from Research Reactors, Facilities using Radio Isotope and others***

1. Basic Policy of Safety Regulation for Near Surface Disposal of Solid Radioactive Waste Generated from Research Laboratories, etc., NSC, April 2006.
2. Basic Policy of Safety Regulation for Near Surface Disposal of Solid Radioactive Waste Generated from Radio Isotope Utilization Facilities, etc. NSC, January 2004.



# Safety Regulations for Disposal of Radioactive Waste

## *Development of Basic Policy by NSC (3/4)*

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### □ Decommissioning, Clearance Level

#### ***Decommissioning of Nuclear Reactor Facilities and facilities using Nuclear Fuel Materials***

1. Basic policy on regulatory system after the termination of nuclear facility operation, Jan 2005.
2. Basic policy for securing safety for decommissioning nuclear facilities, Dec 1985, rev. Aug 2001)

#### ***Clearance Level***

1. Major Nuclear Facilities, Heavy Water Reactor, Fast Breeder Reactor, Nuclear Fuel Utilization Facility, Uranium Treatment Facility (1999.3-2009.10)
2. Radionuclide Concentrations for Materials not requiring Treatment as Radioactive Wastes generated from Dismantling etc. of Reactor Facilities and Nuclear Fuel Use Facilities, Special Committee on Radioactive Waste and Decommissioning, Dec 2004, rev. March 2005.

# Safety Regulations for Disposal of Radioactive Waste

## *Development of Basic Policy by NSC (4/4)*

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- Current activity and future scope on development of basic policy for waste disposal, e.g.
  - Sub-Surface, Geological disposal
  - TRU, Uranium Waste, High-Level Radioactive Waste, Site Release
  - Risk management approach (concept)

# Safety Regulations for Disposal of Radioactive Waste

## *Risk management approach (concept)*

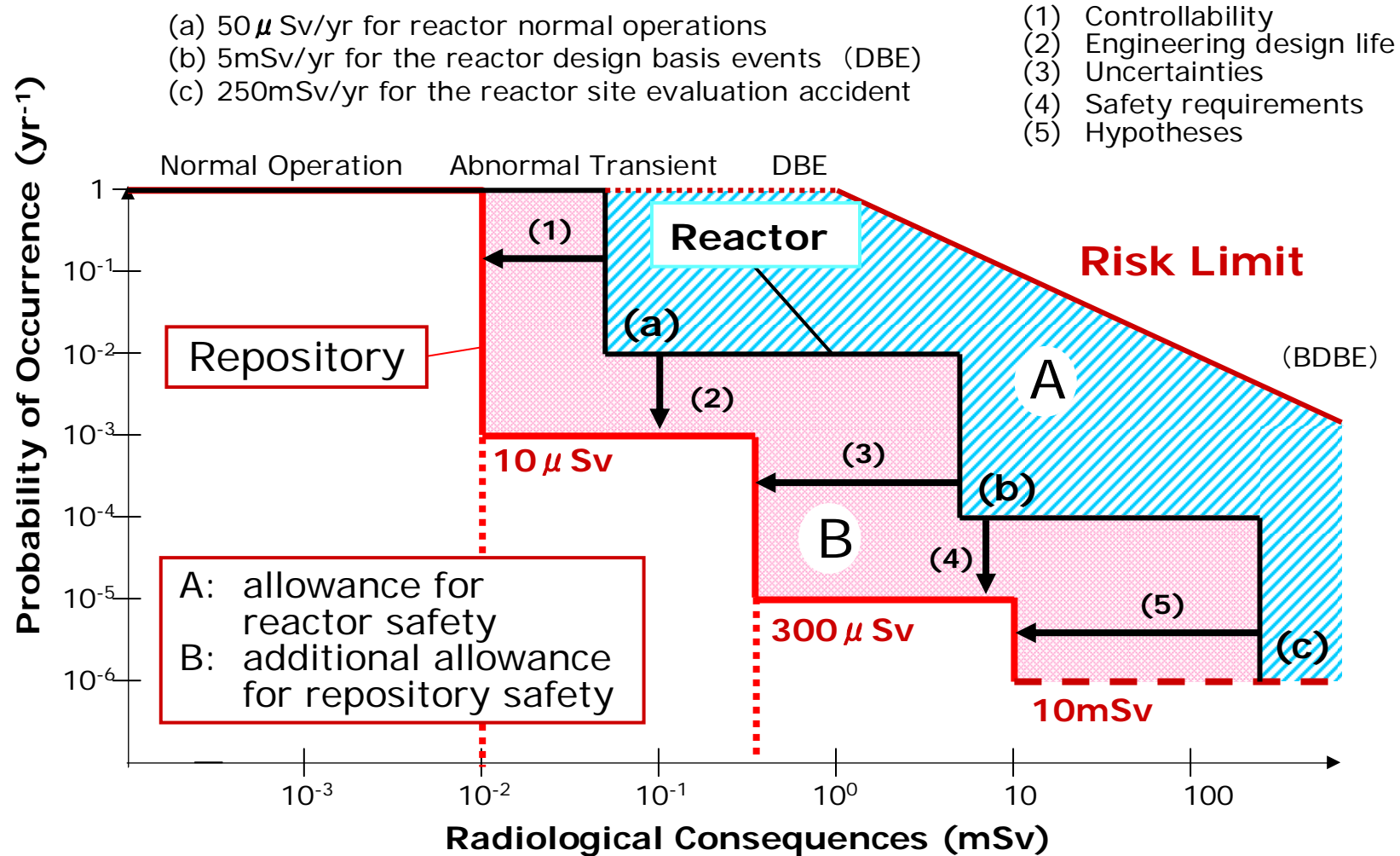
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- Use of risk information for safety management of NPP
  - Basis of safety objectives and performance objectives
  - Consideration of residual risk (ref. the Seismic safety guide)
  - Taking into account of rare event with extremely low probability such as airplane crash
- Issues for risk management for radioactive waste disposal (concept)
  - Confinement function of facility, Retardation of nuclide migration, Effect of decay of radionuclide
  - Disposal at a depth sufficient to safety margin for conventional use of underground
  - Termination after several hundred years of operation under active institutional control
  - Treatment of uncertainties

# Safety Regulations for Disposal of Radioactive Waste

## *Risk management approach (illustration of concept)*

Note: Based on the presentation by Dr. A. Suzuki, Chair, NSC, 2007



# Safety Research for RW Disposal

## *Prioritized Safety Research: Key Area<sup>(\*)</sup>*

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- Radioactive Waste
  - High-Level radioactive waste
  - Sub-Surface disposal waste among Low-Level radioactive waste
  - Long-lived/Low heat generating radioactive waste
  - Uranium waste
- Decommissioning
  - Processing, Disposal and reuse of waste resulting from dismantling
  - Radiation measurement technology

(\*) NSC, "Prioritized Safety Research Program on the Nuclear Safety (Phase II) ", August, 2009

# Safety Research for RW Disposal

## *Prioritized Safety Research: Topics<sup>(\*)</sup>*

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- Geological Disposal
  - Investigation and evaluation methodology for site characterization, engineering technologies for EBS, safety assessment research for pre- and post-closure period
- Sub-Surface, Near-Surface Disposal
  - Investigation and evaluation methodologies for geological environment, engineering technologies, safety assessment, evaluation of institutional control, long term safety assessment, data to be obtained for safety assessment, data-base development
- Decommissioning
  - Development of the standard for clearance R&D of radioactivity measurement for clearance

(\*) NSC, "Prioritized Safety Research Program on the Nuclear Safety (Phase II) ", August, 2009

# International Coordination for Nuclear Safety

## *International Organization & Safety Conventions*

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### □ International Organization

#### ■ IAEA

- Basic Guides for Licensing Review, Peer Review among the Contracting Parties, support etc.

#### ■ NEA

- CSNI, CNRA, RWMC, CRPPH etc.

#### ■ Regional Cooperation

- FNCA, ASEAN+3, IAEA/ANSN etc.

### □ Safety Convention

#### ■ Convention on Nuclear Safety

- Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management

# International Coordination for Nuclear Safety

## *International Organization & Safety Convention<sup>(\*)</sup>*

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### ***Objectives of JC***

- ❑ To achieve and maintain a high level of safety
- ❑ To ensure effective defences against potential hazards
- ❑ To prevent accidents with radiological consequences and to mitigate their consequences

### ***Review meeting***

- ❑ Mutual review among the contracting parties
- ❑ General meeting of JC is held every 3 years (2003, 2006, 2009)



Ref. IAEA

(\*) Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management



## Over View of Policy and Practice on Spent Fuel Management and Radio-active Waste Management in Japan (\*)

Type of Liability	Long-term management policy	Funding	Current practice / Facilities	Planned Facilities
<b>Spent fuel</b>	Reprocessing	Utility pays fund for reprocessing	Domestic reprocessing plants	Interim storage facility
<b>Nuclear fuel cycle waste</b>	Geological, intermediate depth or near surface disposal	Utility pays fund for disposal of waste	HLW Storage Facility / LLW Disposal Facility	Geological, intermediate depth or near surface disposal facilities
<b>Non-power waste</b>	Geological, intermediate depth or near surface disposal	Under discussion	On site storage	Under discussion
<b>Decommissioning liabilities</b>	Immediate decommissioning of NPP	Operators pays into reserve fund	Decommissioning underway	—
<b>Disused Sealed Source</b>	Return to manufacture / Long-term storage	User	Return to manufactures / Storage inside facilities	—

(\*) National report of Japan for the 3<sup>rd</sup> review meeting of JC, Oct 2008

# International Coordination for Nuclear Safety

## *The 3<sup>rd</sup> Joint Convention (May 2009)*

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- Common Observation-Challenges (Third Review Meeting, May 2009)
  - The implementation of national policies for the long-term management of SF, including disposal of high level waste and/or SF
  - Siting, construction and operation of SF and RW disposal facilities
  - Management of legacy wastes
  - Monitoring of disused sealed sources and recovery of orphan sources
  - Knowledge management and human resources
  - Financial resources for liabilities.
- The Fourth Review Meeting is to be held in May 2012
  - Actions to increase the contracting parties

# NSRF2010 : Program

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## Session 1 Status of Safety Regulation

- *International activities (IAEA etc.)*
- *Safety regulation in Japan (NSC etc.)*

## Session 2 Current Technology and the Regulatory Safety Research for Geological Disposal

## Session 3 Regulatory Safety Research for Sub-Surface and Near-Surface Disposal

Thank you for your attention